

Agenda Date: 12/17/14 Agenda Item: IIIC

# STATE OF NEW JERSEY

Board of Public Utilities 44 South Clinton Avenue, 9th Floor Post Office Box 350 Trenton, New Jersey 08625-0350

www.nj.gov/bpu/

# CABLE TELEVISION

IN THE MATTER OF THE PETITION OF	)	RENEWAL CERTIFICATE
COMCAST OF LAWRENCE, LLC FOR A	)	OF APPROVAL
RENEWAL CERTIFICATE OF APPROVAL TO	)	
CONTINUE TO CONSTRUCT, OPERATE AND	)	
MAINTAIN A CABLE TELEVISION SYSTEM IN	)	
AND FOR THE TOWNSHIP OF LAWRENCE,	)	
COUNTY OF MERCER, STATE OF NEW JERSEY	)	DOCKET NO. CE14010089

#### Parties of Record:

Dennis C. Linken, Esq., Scarinci Hollenbeck, LLC, for the Petitioner Kathleen Norcia, Clerk, Township of Lawrence, New Jersey

## BY THE BOARD1:

On July 23, 1981, the Board of Public Utilities ("Board") granted Community Cable Systems, Inc. a Certificate of Approval in Docket No. 8011C-6731 for the construction, operation and maintenance of a cable television system in the Township of Lawrence ("Township"). Due to a Board approved transfer and corporate restructuring, the Certificate was held by Comcast Cablevision of Lawrence, Inc. ("Comcast"). On July 30, 1997, the Board granted Comcast a Renewal Certificate of Approval for the Township in Docket No. CE97050357. Based on a name change, the current holder of the Certificate is Comcast of Lawrence, LLC ("Petitioner"). Although the Petitioner's above referenced Certificate expired on July 30, 2012, the Petitioner is authorized to continue to provide cable television service to the Township pursuant to N.J.S.A. 48:5A-25, pending disposition of proceedings regarding the renewal of its Certificate.

The Petitioner filed an application for the renewal of its municipal consent with the Township on October 27, 2011, pursuant to N.J.S.A. 48:5A-23 and N.J.A.C. 14:18-13.1 et seq. The

<sup>&</sup>lt;sup>1</sup> Commissioner Upendra J. Chivukula recused himself due to a potential conflict of interest and as such took no part in the discussion or deliberation of this matter.

Township, after public hearing, adopted an ordinance granting renewal municipal consent to the Petitioner on December 3, 2013. The Petitioner formally accepted the terms and conditions of the ordinance on December 13, 2013. On January 28, 2014, pursuant to N.J.S.A. 48:5A-16, the Petitioner filed with the Board for a renewal of its Certificate for the Township.

The Board has reviewed the application for municipal consent, the petition for a Renewal Certificate of Approval and the municipal consent ordinance. Based upon this review and the recommendation of the Office of Cable Television, the Board **HEREBY FINDS** the following:

- The Petitioner possesses the requisite legal, character, financial and technical qualifications for the awarding of a Certificate of Approval. Further, these qualifications were reviewed by the Township in conjunction with the municipal consent process.
- 2. The design and technical specifications of the system shall ensure that the Petitioner provides safe, adequate and proper service.
- The Petitioner has represented that all previously required construction within the franchise territory is complete.
- 4. The franchise period as stated in the ordinance is 15 years, with an automatic renewal provision for a term of ten years thereafter in conformance with <u>N.J.S.A.</u> 48:5A-19 and <u>N.J.S.A.</u> 48:5A-25. The Board finds these franchise periods reasonable.
- 5. The Township has reserved the right to review the Petitioner's performance with regard to the ordinance. In the event that the Township shall find that the Petitioner has not substantially complied with the material terms and conditions of the ordinance, the Township shall have the right to petition the Board for appropriate administrative action, pursuant to N.J.S.A. 48:5A-47; provided, however, that the Township shall first have given the Petitioner written notice of all alleged instances of non-compliance and an opportunity to cure same within 90 days of that notification.
- 6. The Petitioner shall provide service to any residence or business along any public right-of-way in the Primary Service Area as set forth in the Petitioner's application. For any extension of plant outside of the Primary Service Area, the Petitioner shall utilize the line extension policy ("LEP") attached to the Certificate (Appendix "i"). The minimum homes per mile ("HPM") figure is 35.
- 7. The Petitioner's rates shall be regulated and tariffs shall be filed for all services, in accordance with the rules and regulations of the Federal Communications Commission, the Board and the Office of Cable Television. The Petitioner shall maintain informational schedules of prices, terms and conditions for unregulated service, and promptly file any revisions thereto.

- 8. Pursuant to statutory requirements, the ordinance specifies a complaint officer to receive and act upon complaints filed by subscribers in the Township. In this case, it is the Office of Cable Television. All complaints shall be received and processed in accordance with any applicable rules.
- The Petitioner shall maintain a local business office or agent for the purpose of receiving, investigating and resolving complaints. The Petitioner currently maintains a local office at 940 Prospect Street, Trenton, New Jersey.
- 10. Pursuant to N.J.S.A. 48:5A-30, the franchise fee to be paid to the Township is specified to be 3.5% of the Petitioner's gross revenues, as defined in N.J.S.A. 48:5A-3(x), derived from cable television charges or fees paid by subscribers for its cable television service in the Township. Additional regulatory fees shall be paid to the State in an amount not to exceed 2% of Petitioner's gross operating revenues derived from intrastate operations. The Board finds these fees to be reasonable.
- 11. The Petitioner shall provide public, educational, and governmental access equipment and facilities as described in the application and the ordinance. Specifically, the Petitioner shall continue to provide one governmental and educational ("EG") access channel for use by the Township. The Petitioner shall continue to provide bulletin board access to the EG access channel, as well as a system-wide Educational Access Channel which is programmed by Mercer County Community College.
- 12. Within 12 months of the issuance of this Certificate, the Petitioner shall provide the Township with one channel for governmental access use. Government access programming shall be provided by the Township governing body, or by a designated administrator named by the Township's governing body, for the residents of the Township. The Township governing body shall be responsible for developing, implementing and enforcing rules for governmental access programming. Upon completion of this provision, the Petitioner shall submit proof of satisfaction of this provision to the Office of Cable Television.
- 13. The Petitioner shall continue to provide one channel for educational access use by the Township. Educational access programming shall be provided by the Township governing body, or by a designated administrator named by the Township's governing body, or other designated educational institution in the Township. The Township governing body shall be responsible for developing, implementing and enforcing rules for educational access programming.
- 14. Within six months of issuance of this Certificate, the Petitioner shall provide the Township with a one-time technology grant of \$50,000.00 for the cable and/or technology related needs of the Township. Upon payment, the Petitioner shall submit proof of satisfaction of this provision to the Office of Cable Television.
- 15. The Petitioner shall provide installation and Expanded Basic or a similar tier of cable television service, on one outlet, free of charge, to each qualified existing

and future school in the Township, public and private, elementary, intermediate and secondary. In order to qualify for free installation, the school must be located within 175 feet of active cable distribution plant. Each additional outlet installed, if any, shall be paid for on a materials plus labor basis by the school requesting service. Monthly service charges shall be waived on all additional outlets.

- 16. The Petitioner shall provide installation and Expanded Basic or a similar tier of cable television service, on one outlet, free of charge, to each qualified existing and future police, fire, emergency management facility, emergency medical facility, senior center, public works facility, Town Hall and public library located in the Township. In order to qualify for free installation, the facility must be located within 175 feet of active cable distribution plant. The Township shall pay for each additional outlet installed to any of the above facilities on a materials plus labor basis. Monthly service charges shall be waived on all additional outlets.
- 17. The Petitioner shall extend cable plant to 100 Dave Nevious Way in the Township's Central Park and provide Expanded Basic or a similar tier of cable television service at no cost on one outlet. Each additional outlet installed, if any, shall be paid for on a materials plus basis by the Municipality. Monthly service charges shall be waived on all additional outlets.
- 18. The Petitioner shall provide free basic Internet service via high-speed cable modem on one non-networked personal computer in each qualified existing and future public school in the Township, elementary, intermediate and secondary and each qualified existing and future public library. To qualify for free installation, the facility must be located within 175 feet of active cable distribution plant. The Internet service shall be installed on a personal computer that is accessible to the students and library patrons, and shall not be used for administrative purposes only.

Based upon these findings, the Board <u>HEREBY CONCLUDES</u>, pursuant to <u>N.J.S.A.</u> 48:5A-17(a) and 28(c), that the Petitioner has the municipal consent necessary to support the petition, that such consent and issuance thereof are in conformity with the requirements of <u>N.J.S.A.</u> 48:5A-1 et <u>seq.</u>, that the Petitioner has complied or is ready, willing and able to comply with all applicable rules and regulations imposed by or pursuant to State and Federal law as preconditions for engaging in the proposed cable television operations, that the Petitioner has sufficient financial and technical capacity, meets the legal, character and other qualifications necessary to construct, maintain and operate the necessary installations, lines and equipment, and that the Petitioner is capable of providing the proposed service in a safe, adequate and proper manner.

Therefore, the Petitioner is <u>HEREBY ISSUED</u> this Renewal Certificate of Approval as evidence of Petitioner's authority to construct and operate a cable television system within the entirety of the Township.

This Renewal Certificate is subject to all applicable State and Federal laws, the rules and regulations of the Office of Cable Television, and any such lawful terms, conditions and limitations as currently exist or may hereafter be attached to the exercise of the privileges

granted herein. The Petitioner shall adhere to the operating standards set forth by the Federal Communications Commission's rules and regulations, 47 <u>C.F.R.</u> § 76.1 <u>et seq.</u> including but not limited to, the technical standards 47 <u>C.F.R.</u> § 76.601 through § 76.630. Any modifications to the provisions thereof shall be incorporated into this Certificate.

Failure to comply with all applicable laws, rules, regulations and orders of the Board or the Office of Cable Television and/or the terms, conditions and limitations set forth herein may constitute sufficient grounds for the suspension or revocation of this Certificate.

This Renewal Certificate is issued on the representation that the statements contained in the Petitioner's applications are true, and the undertakings therein contained shall be adhered to and be enforceable unless specific waiver is granted by the Office of Cable Television pursuant to the authority contained in N.J.S.A. 48:5A-1 et seq.

This Certificate shall expire July 30, 2027.

This Order shall be effective on December 29, 2014.

DATED: 12/17/14

BOARD OF PUBLIC UTILITIES

BY:

RICHARD S. MRO

JOSEPH L. FIORDALISO COMMISSIONER MARY-ANNA HOLDEN COMMISSIONER

DIANNE SOLOMON COMMISSIONER

ATTEST:

KRISTI IZZO SECRETARY

I HEREBY CERTIFY that the within document is a true copy of the original in the files of the Board of Public Hillifes & F. ....

5

# APPENDIX "I" Office of Cable Television Line Extension Policy

Company Municipality Comcast of Lawrence, LLC Township of Lawrence

A cable operator is required to absorb the cost of extensions to the system in the same proportion that the extension is to the remainder of the system.

Actual subscribers served by the extension are required to absorb the remainder of the cost.

If new subscribers are added to the extension the cost is adjusted and those who previously paid receive an appropriate rebate.

1.	# of homes in extension mileage of extension	=	homes per mile (HPM) of extension
2.	HPM of extension Minimum HPM that company actually constructs in the system *	=	ratio of the density of the extension to the minimum density which the company constructs in the system ("A")
3.	Total cost of building the extension times "A"	=	company's share of extension cost
4.	Total cost of building extension less company's share of extension cost	=	total amount to be recovered from subscribers
5.	Total amount to be recovered from subs Total subscribers in extension	<b>=</b>	each subscriber's share

In any case, the company shall extend its plant along public rights of way to:

- 1. All residences and businesses within 150 aerial feet of the operator's existing plant at no cost beyond the normal installation rate.
- 2. All residences and businesses within 100 underground feet of the operator's plant at no cost beyond the normal installation rate.

<sup>\*</sup> The minimum HPM that the company actually constructs in the system or municipality is the minimum number of homes which the company has historically constructed at its own cost. This is a function of the operator's breakeven point and its rate of return. Unbuilt systems will use the primary service area rather than construction.

The operator's installation policies shall apply to construction beyond the public right of way.

Detailed accounting and/or financial information to support the minimum HPM shall be supplied to the Office for its approval in such form as required. The minimum HPM shall be updated as appropriate.

When a request for service is received, and unless good cause is shown, cable companies shall:

- Provide a written estimate within 30 days of such a request.
- Begin construction within 60 days of receipt of any deposit monies from potential subscribers.
- Complete construction within six months of receipt of any deposit monies from potential subscribers.
- Inform each home passed along the extension of the potential costs for subscribers.

Subscribers who pay for an extension shall be entitled to rebates in the following manner:

- If the company acquires new subscribers subsequent to the initial calculation of step 5 above, the formula will be adjusted and those who have previously paid for the extension will be entitled to an appropriate rebate. In no event shall the amount of the rebate exceed the subscriber's contribution.
- 2. The company shall keep accurate records of the cost of the extension, the amounts paid by subscribers and any appropriate adjustments.
- The company shall notify subscribers in the extension of their rights and responsibilities concerning the extension.
- 4. Once an individual dwelling has paid its share of the extension cost future reconnections or installations shall be made at the company's standard rates.
- 5. After a period of five years from the installation of the first dwelling unit in the extension no further adjustments shall be made. Installations after five years shall be at the company's standard rate.
- 6. Once a subscriber is installed, that person shall not normally be entitled to a refund of any monies paid for the installations, except in accordance with the rebate procedure outlined in this policy.

#### Definitions

# Primary Service Area

The Primary Service Area (PSA) can be an entire municipality but in many instances, the PSA is a limited area within a community outside of which a line extension policy may apply. The PSA is depicted by a franchise map and narrative, presented and recorded during the franchise proceedings. It normally remains a fixed geographic area throughout the life of the franchise.

# Line Extension Survey

Potential subscribers residing outside the PSA who request service are entitled to an estimate of their share of the cost to secure service. When conducting a survey and estimating costs, a cable company should factor-in all potential subscribers who could practicably be included in the extension and give consideration to apparent residential construction in areas contiguous to the proposed extension.

# IN THE MATTER OF THE PETITION OF COMCAST OF LAWRENCE, LLC FOR A RENEWAL CERTIFICATE OF APPROVAL TO CONTINUE TO CONSTRUCT, OPERATE AND MAINTAIN A CABLE TELEVISION SYSTEM IN AND FOR THE TOWNSHIP OF LAWRENCE, COUNTY OF MERCER, STATE OF NEW JERSEY

# **DOCKET NO. CE14010089**

### SERVICE LIST

Dennis C. Linken, Esq. Scarinci Hollenbeck, LLC Post Office Box 790 Lyndhurst, NJ 07071-0790

Kathleen Norcia Township Clerk Township of Lawrence PO Box 6006 Lawrence, NJ 08648-0006

Fred DeAndrea
Area Director Government and Community
Affairs
Comcast
1191 Fries Mill Road
Franklinville, NJ 08322

Lawanda R. Gilbert, Esq., Acting Director Board of Public Utilities Office of Cable Television 44 South Clinton Avenue, 9<sup>th</sup> Floor Post Office Box 350 Trenton, NJ 08625-0350

Nancy J. Wolf Administrative Analyst I Board of Public Utilities Office of Cable Television 44 South Clinton Avenue, 9<sup>th</sup> Floor Post Office Box 350 Trenton, NJ 08625-0350

Geoffrey R. Gersten
Deputy Attorney General
Department of Law & Public Safety
Division of Law
124 Halsey Street
Post Office Box 45029
Newark, NJ 07101-45029